

# **GREATER SHEPPARTON FLOODPLAIN DEVELOPMENT PLAN PRECINCT OF GOULBURN RIVER, OCTOBER 2006**

## **1.0 Application**

This local floodplain development plan applies to the Goulburn River floodplain as shown on the attached plan, and which is within either the Urban Floodway Zone, Floodway Overlay or Land Subject to Inundation Overlay of the Greater Shepparton Planning Scheme or any other area known to be subject to inundation by flooding. This local floodplain development plan has been prepared to provide a performance-based approach for decision making that reflects local issues and best practice, including flood risk assessment, in floodplain management.

## **2.0 Flood History**

The Goulburn River has a long history of flooding, with major floods this century occurring in 1916, 1917, 1939, 1956, 1958, 1974 and 1993. Shepparton-Mooroopna and to a lesser extent Murchison East is at substantial risk of flooding. The September 1993 flood was considered a moderate flood upstream of the Broken River confluence. Floods of equal or greater magnitude will exceed these events on average every 40 years in the case of the May 1974 flood, and every 15 years for the September 1993 flood.

## **3.0 Flood Information**

The extent of flooding has largely been determined from flood mapping completed by NRE in 2000. Areas within the Shepparton Mooroopna district were revised in light of the Shepparton Mooroopna Floodplain Management Study in 2002. Flooding from the upper reaches of the Goulburn River is influenced by Lake Eildon, which, because of its size, can have a substantial effect in mitigating flood flows. However, this effect diminishes downstream of the dam because of the contributions from downstream tributaries.

Flooding upstream of the Broken River confluence can be caused by flooding from the Goulburn River and/or flooding from a number of tributaries including Yea River, Sunday Creek, King Parrot Creek, Acheron River, Rubicon River, Whiteheads Creek, Hughes Creek, Major Creek, Pranjip Creek, Castle Creek and Seven Creeks. The floodplain is fairly well confined, and floods fairly frequently.

## **4.0 Flood Impacts**

Flood impacts in the area are significant, resulting in road closures, loss of access for residents, disruption to schools, property isolation, risks to emergency personnel during sand bagging and evacuation operations and damage to buildings constructed below flood level. During major floods, there are also likely to be substantial rural and infrastructure flood damages.

Shepparton and Mooroopna are major towns located on the floodplains of the Goulburn River. During the 1974 and 1993 floods, the estimated flood damage totalled \$34 million and \$12 million respectively. During a 100-year ARI type flood the estimated damage bill would be in the order of \$56 million with more than 6,600 properties flooded.

Flood impacts for UFZ and FO areas are generally greater than LSIO areas, as the velocities, depths and frequency of flooding are generally greater.

## 5.0 Development Requirements

An application to construct a building, construct or carry out works or subdivide land, must be accompanied by four sets of plans and supporting documents that demonstrate the following relevant development requirements have been met.

Where relevant, the supporting documents and plans (drawn to scale) must show the following:

- The boundaries and dimensions of the property.
- A regional locality plan showing the property whereabouts within the region, including roads, streams and other prominent land marks.
- The layout plan of the existing and proposed building, works or subdivision boundaries.
- Floor level of any existing and proposed buildings to Australian Height Datum.
- Natural ground levels of the proposed dwelling site to Australian Height Datum, taken by a licensed surveyor.
- Natural ground levels along access routes to flood free land (as indicated by the planning scheme flood overlays and zone) to Australian Height Datum, taken by a licensed surveyor. The access route includes access along any relevant government road to the property and then to the proposed dwelling location.

## 6.0 General Development requirements for the LSIO and FO

### 6.1 Dwellings

- new buildings must not obstruct natural flow paths or drainage lines.
- the construction of a dwelling, including a replacement dwelling, must not be located closer than 50 metres to an existing river levee, unless the purpose of the levee is to protect a dwelling, or the levee is less than 1 metre in height.
- the floor level of any dwelling, is set at least 300 mm above the 100-year ARI flood level or a higher level set by the responsible authority.

### 6.2 Dwelling Extensions

- where a ground floor dwelling extension (or multiple ground floor dwelling extensions) is greater than 20 m<sup>2</sup> and below the nominal flood protection level the owner must:
  - use water resistant materials up to the nominal flood protection level.
  - within the **FO** areas obtain approval from the responsible authority and the floodplain management authority.
- the construction of the ground floor area of any dwelling extension (single or multiple), which is more than 300 millimetres below the 100-year ARI flood level and greater than 20 m<sup>2</sup> to the existing dwelling at 29<sup>th</sup> July 1999, must be set at least to the nominal flood protection level as determined by the floodplain management authority or a higher level as determined by the responsible authority.
- the construction of the ground floor area of any dwelling extension (single or multiple) between the 100-year ARI flood level and 300 millimetres below the 100-year ARI flood level, must not be more than 40 m<sup>2</sup> greater than the existing dwelling at 29<sup>th</sup> July 1999. Where a dwelling extension (or multiple extensions) is greater than 20 m<sup>2</sup> and below the nominal flood protection level the owner must:

- enter into an agreement with Council under Section 173 of the *Planning and Environment Act 1987*, stating that combined ground floor area of the constructed extension together with any future extensions, must not be lower than the highest existing ground floor level, and must not exceed 40 m<sup>2</sup>. Extensions beyond 40 m<sup>2</sup> must be set at least to the nominal flood protection level.
- the construction of the ground floor area of any dwelling extension (single or multiple) between the 100-year ARI flood level and the nominal flood protection level, must not be more than 80 m<sup>2</sup> to the existing dwelling at 29<sup>th</sup> July 1999. Where a dwelling extension (or multiple extensions) is greater than 20 m<sup>2</sup> and below the nominal flood protection level the owner must:
  - enter into an agreement with Council under Section 173 of the *Planning and Environment Act 1987*, stating that combined ground floor area of the constructed extension together with any future extensions, must not be lower than the highest existing ground floor level, and must not exceed 80 m<sup>2</sup>. Extensions beyond 80 m<sup>2</sup> must be set at least to the nominal flood protection level.

## **7.0 Development Requirements for UFZ**

### **7.1 Buildings**

- where no more than 50% of the existing building has been damaged or destroyed, the construction of the replacement ground floor area must not be more than 20 m<sup>2</sup> greater than the destroyed ground floor area of the pre-existing dwelling on 29<sup>th</sup> July 1999 and must be set at least 300 mm above the 100-year ARI flood level or a higher level set by the responsible authority;
- the construction of the floor area of any building extension (single or multiple) must not be more than 20 m<sup>2</sup> greater than the ground floor area of the pre-existing building on 29<sup>th</sup> July 1999; and
- new buildings must not obstruct natural flow paths or drainage lines on land located within the zone.

### **7.2 Works**

- new earthworks must not obstruct the natural flow paths or drainage lines.

## **8.0 Particular Development Requirements for Residential, Industrial, Township and Business Zone areas**

### **8.1 A Single Dwelling within LSIO and FO**

- the construction of a single dwelling must be sited on land where the 100-year ARI flood depth is less than 0.5 metres above the natural surface level, and is less than 0.5 metres above the natural surface level along the defined access route to the dwelling site unless a lot is an infill site defined as a lot which is surrounded by existing dwelling, industry, commercial type buildings within 50 metres on at least 3 sides.

## **8.2 Industrial, Retail or Office Buildings within LSIO**

- the floor level of a new industrial, retail or office building (including a replacement building), must be set at least 300 mm above the 100-year ARI flood level (nominal flood protection level) unless the applicant can demonstrate to the responsible authority and the floodplain management authority that this requirement can not be practically achieved. A written design response statement must accompany the application to justify a proposed floor level below the nominal flood protection level. Where relevant, the design response statement must include:
  - Relationship of the proposed building floor level to the floor levels of adjoining buildings, access-ways (vehicle and pedestrian) and street footpaths levels, which demonstrate transport and pedestrian access into the proposed building as impractical. Submitted survey levels must be to Australian Height Datum, by a licensed surveyor.
  - Plans and elevation drawings of the building and surrounding areas showing maximum allowable ramping grades to meet relevant Australian Standards and Building Regulation and Codes, which achieve the highest possible floor level.
  - Plans showing and specifying flood proofing arrangements up to the nominal flood protection level for retail or office buildings.
  - Plans showing and specifying electrical fitting located at least to the nominal flood protection level.
  - Plans showing adequate storage areas and shelving above the nominal flood protection level for the storage of valuable goods and hazardous materials.
  - Plans showing placement of flood markers inside and outside of the building showing the 100-year ARI flood and other historical flood levels.
  - A flood response action plan which sets out procedures and actions to minimise flood damage, risk to occupants, and demands on emergency services.

## **8.3 Subdivision within FO and LSIO**

- land is subdivided to realign the boundaries of existing lots except if the site is in either an infill site (ie surrounded by existing dwellings, industrial or commercial type buildings within 50 metres on at least three sides) or land where the 100-year ARI flood depth is less than 0.5 metres.

## **9.0 Particular Development Requirements for FO or LSIO within rural areas**

### **9.1 Dwellings**

- the construction of a dwelling must be sited on land where the 100-year ARI flood depth is less than 0.5 metres above the natural surface level, and is less than 0.8 metres above the natural surface level along the defined access route to the dwelling site, unless a lot is greater than 80 hectares.
- the construction of any new dwelling, including a replacement dwelling must be sited on the highest available ground unless the applicant can demonstrate to the satisfaction of the responsible authority and floodplain management authority that an alternative site is more suitable.

## **9.2 Buildings (other than dwelling, Industrial, Shop, and Retail Buildings)**

- the construction of any new non habitable building must be sited on the highest available ground unless the applicant can demonstrate to the satisfaction of the responsible authority and floodplain management authority that an alternative site is more suitable.
- any non habitable building must be aligned so that their longitudinal axis is parallel to the predicted direction of flood flow.

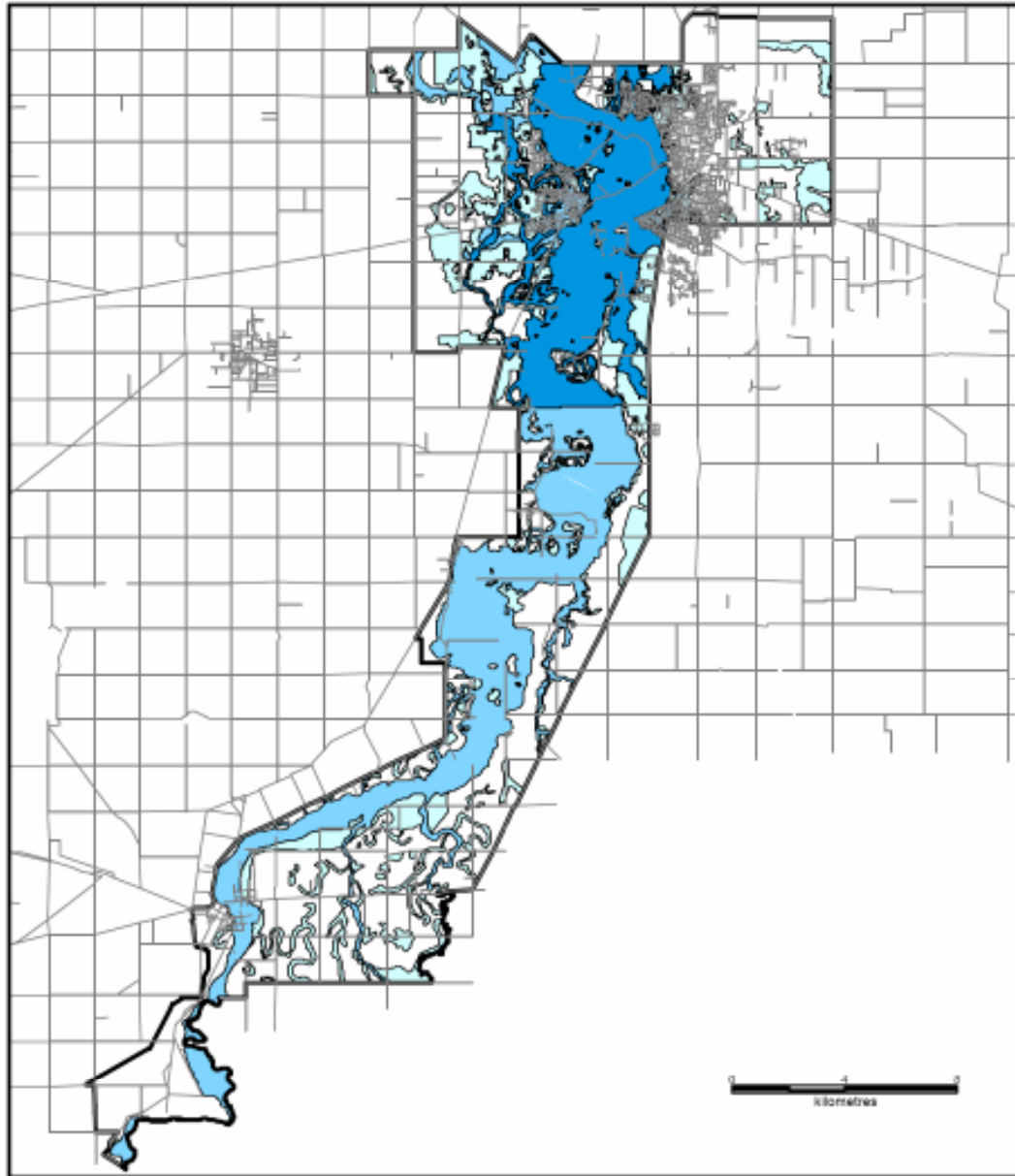
## **9.3 Works**

- any earthworks do not obstruct natural flow paths or drainage lines on land located within the overlay.
- any earthen land fill at the site of a new building or a building extension should be no more than 2 metres from the building footprint.
- any works that are designed to protect the immediate surrounds of existing habitable dwellings, where the floor level is below the 100-year ARI flood level, and do not enclose an area of more than 1,000 m<sup>2</sup> including the footprint area of works.

## **9.4 Subdivision**

- any subdivision does not increase the number of lots, except for the purposes of a lot excision agreed to by the responsible authority and the floodplain management authority, or any subdivision located partly within FO or LSIO is structured so that:
  - new lot boundaries (other than existing and/or realignment of lot boundaries) are sited on land where the 100-year ARI flood depths are less than 0.5 metres; and
  - each lot is accessible via a defined access route where the 100-year ARI flood depths are less than 0.8 metres.

## Greater Shepparton Local Floodplain Development Plans Precinct of Goulburn River



### LEGEND

-  Roads
-  Goulburn River Precinct
-  LSIO region
-  FO region
-  UFZ region

PREPARED BY: PLANNING DATA AND MAPPING TEAM  
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This map showing UFZ, FO & LSIO areas are indicative only and not to be used as a substitute over the planning scheme maps.

